

Louisiana Senate Finance Committee



FY26 Executive Budget

04D - Department of Treasury

March 2025

Senator Cameron Henry, President Senator Glen Womack, Chairman



Schedule 04D



04-147 Treasury Mr. John Fleming, MD, State Treasurer

Administrative Support Staff Unclaimed Property Financial Accountability & Control

Centralized Banking
Fund Creation and
Disbursements
Cash Management

Debt Management

State Bond Commission

Investment Management

Maximizing returns while meeting cash needs

The Department of the Treasury acts as the financial authority of the state by managing state funds through cash management, investment strategies, monitoring, regulating, coordinating state and local debt obligations and providing banking services to state agencies.



Divisions

Administration

- •Office functions including scheduling, communications, human resources, outreach, IT and legislative affairs
- Unclaimed Property
 Program returns
 unclaimed cash, stocks,
 bonds, securities and
 insurance proceeds back
 to citizens

Financial Accountability & Control

- Provides and manages centralized banking services for state agencies
- •Provides an accounting of all state receipts and controls fund disbursements out of the state treasury. The Treasury is currently processing over 1,500 active cooperative endeavor agreements for appropriations contained in Sections 20-901 and 20-945 of the annual appropriation acts.
- •Oversees the cash management function of the state
- •Administers Social Security and Medicare coverage program for public employers throughout the state

Debt Management

- Provides the staff for the State Bond Commission which:
- •Receives and reviews applications to incur debt or levy taxes from parishes, municipalities, special taxing districts and other political subdivisions of the state
- •Incurs and manages state debt
- Reports the state debt capacity and provides advice to the Commission on various debt strategies and issues

Investment Management

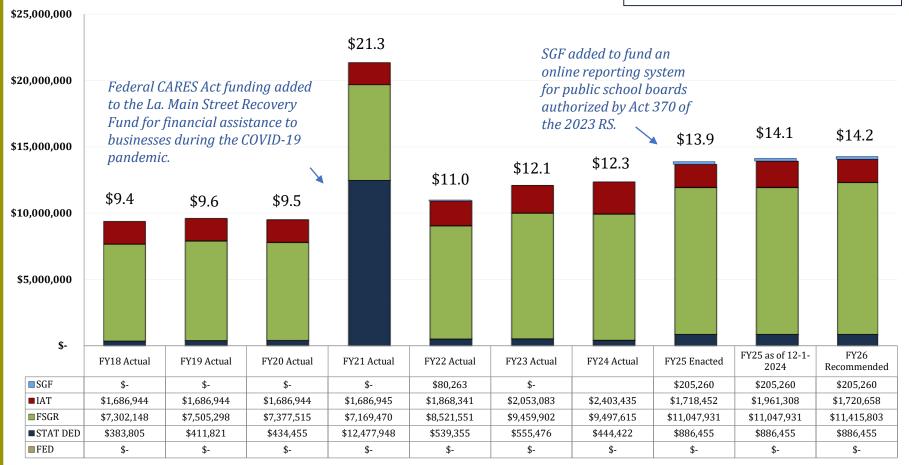
- •Invests deposits into the State Treasury to maximize returns while navigating the state's cash flow needs
- Manages over \$13 billion in about 25 portfolios
- •The state funds include the state's general fund and various trust funds for healthcare, education and transportation
- Manages investments in the START college savings program



04-147 — Department of the Treasury Changes in Funding since FY18

Total Budget by Fiscal Year and Means of Finance (in \$ millions)

Change from FY18 to FY26 is 51.8%. (Actual to Recommended)
Change from FY18 to FY24 is 31.7%. (Actual to Actual)





04-147 — Department of the Treasury FY26 Recommended Budget Statewide Adjustments

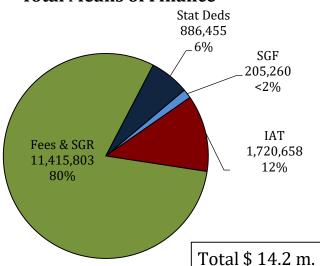
| State General Fund (Direct) | Interagency Transfers | Fees and Self-generated Revenues | Statutory Dedications | Federal Funds | Total | T.O. | Adjustment |
|-----------------------------------|--------------------------|--|--------------------------|---------------|--------------|------|--|
| \$205,260 | \$1,961,308 | \$11,047,931 | \$886,455 | \$0 | \$14,100,954 | 74 | FY25 Existing Operating Budget as of 12-1-24 |
| \$0 | \$0 | \$97,715 | \$0 | \$0 | \$97,715 | 0 | Acquisitions & Major Repairs |
| \$0 | \$0 | (\$40,600) | \$0 | \$0 | (\$40,600) | 0 | Attrition Adjustment |
| \$0 | \$0 | \$1,954 | \$0 | \$0 | \$1,954 | 0 | Capitol Park Security |
| \$0 | \$0 | \$1,712 | \$0 | \$0 | \$1,712 | 0 | Civil Service Fees |
| \$0 | \$0 | \$19,993 | \$0 | \$0 | \$19,993 | 0 | Civil Service Training Series |
| \$0 | \$0 | \$20,257 | \$0 | \$0 | \$20,257 | 0 | Group Insurance Rate Adjustment for Active Employees |
| \$0 | \$0 | \$11,633 | \$0 | \$0 | \$11,633 | 0 | Group Insurance Rate Adjustment for Retirees |
| \$0 | \$0 | \$4,737 | \$0 | \$0 | \$4,737 | 0 | Legislative Auditor Fees |
| \$0 | \$0 | \$16,147 | \$0 | \$0 | \$16,147 | 0 | Maintenance in State-Owned Buildings |
| \$0 | \$2,206 | \$141,769 | \$0 | \$0 | \$143,975 | 0 | Market Rate Classified |
| \$0 | \$0 | (\$97,715) | \$0 | \$0 | (\$97,715) | 0 | Non-Recurring Acquisitions & Major Repairs |
| \$0 | (\$242,856) | \$0 | \$0 | \$0 | (\$242,856) | 0 | Non-recurring Carryforwards |
| \$0 | \$0 | (\$8,612) | \$0 | \$0 | (\$8,612) | 0 | Office of State Procurement |
| \$0 | \$0 | (\$684) | \$0 | \$0 | (\$684) | 0 | Office of Technology Services (OTS) |
| \$0 | \$0 | \$150,262 | \$0 | \$0 | \$150,262 | 0 | Related Benefits Base Adjustment |
| \$0 | \$0 | (\$78,549) | \$0 | \$0 | (\$78,549) | 0 | Retirement Rate Adjustment |
| | | (\$3,362) | | | | | Risk Management |
| \$0 | \$0 | \$131,850 | \$0 | \$0 | \$131,850 | 0 | Salary Base Adjustment |
| \$0 | \$0 | (\$635) | \$0 | \$0 | (\$635) | 0 | UPS Fees |
| \$0 | (\$240,650) | \$367,872 | \$0 | \$0 | \$127,222 | 0 | Total Statewide Adjustments |
| \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | 0 | Total Other Adjustments |
| \$205,260 | \$1,720,658 | \$11,415,803 | \$886,455 | \$0 | \$14,228,176 | 74 | Total FY26 Recommended Budget |



04-147 — Department of the Treasury FY26 Recommended Means of Finance & Sources of Funding

| Total Funding | FY24 Actual | FY25 Enacted | FY25 EOB as of 12-1-24 | R | FY26 Recommended | Y26 Rec. (U) FY25 EOB |
|---|------------------|------------------|---------------------------|----|---------------------|-----------------------------|
| State General Fund | \$ - | \$ 205,260 | \$ 205,260 | \$ | 205,260 | \$ - |
| Interagency Transfers | \$ 2,403,435 | \$ 1,718,452 | \$ 1,961,308 | \$ | 1,720,658 | \$ (240,650) |
| Fees & Self-gen Revenues | \$ 9,497,615 | \$ 11,047,931 | \$ 11,047,931 | \$ | 11,415,803 | \$ 367,872 |
| Statutory Dedications: | | | | | | |
| Medicaid Trust Fund for the Elderly | \$ 9,191 | \$ 19,640 | \$ 19,640 | \$ | 19,640 | \$ - |
| Mega Projects Leverage Fund | \$ - | \$ 40,000 | \$ 40,000 | \$ | 40,000 | \$ - |
| La. Quality Education Support Fund | \$ 215,573 | \$ 449,093 | \$ 449,093 | \$ | 449,093 | \$ - |
| Health Excellence Fund | \$ 73,207 | \$ 114,242 | \$ 114,242 | \$ | 114,242 | \$ - |
| Education Excellence Fund | \$ 73,211 | \$ 114,240 | \$ 114,240 | \$ | 114,240 | \$ - |
| TOPS Fund | \$ 73,240 | \$ 114,240 | \$ 114,240 | \$ | 114,240 | \$ - |
| La. Unclaimed Property Perm. Trust Fund | \$ - | \$ 35,000 | \$ 35,000 | \$ | 35,000 | \$ - |
| Total | \$ 12,345,472 | \$ 13,858,098 | \$ 14,100,954 | \$ | 14,228,176 | \$ 127,222 |





Interagency Transfers = fees from most agencies in the State for central depository banking services provided by the Treasury

Fees and Self-generated Revenue

- State Bond Commission (SBC) fees are an application fee and a percentage of debt at closing paid by public entities and by private companies issuing debt requiring SBC approval
- Securities Lending Program fees received from protected short-term lending of securities held by Treasury
- Unclaimed property fees as a percentage of collections as determined by program needs up to 7%

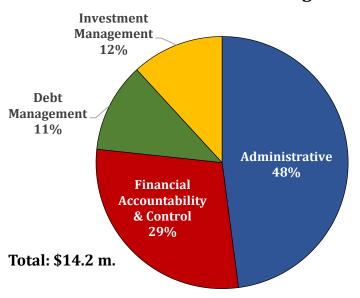
Statutory Dedications = fees for investment services for the Millennium Trust Fund, the Medicaid Trust Fund for the Elderly and the La. Education Quality Support Fund

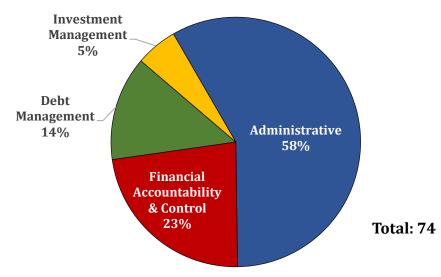


04-147 — Department of the Treasury FY24, FY25 and FY26 Funding and Positions by Program

FY26 Recommended Budget

FY26 Recommended Authorized Positions





| Program | FY23 Actual | FY24 Actual | FY25 Enacted | FY25 EOB as of 12-1-24 | FY26 Recommended | Difference FY25 EOB vs. FY26 Recommended |
|------------------------------------|--------------|--------------|--------------|---------------------------|---------------------|--|
| Administrative | \$5,924,495 | \$6,132,455 | \$6,481,324 | \$6,724,180 | \$6,817,616 | \$93,436 |
| Financial Accountability & Control | \$3,607,671 | \$3,691,340 | \$4,101,723 | \$4,101,723 | \$4,095,385 | (\$6,338) |
| Debt Management | \$1,398,144 | \$1,372,291 | \$1,609,633 | \$1,609,633 | \$1,633,173 | \$23,540 |
| Investment Management | \$1,138,150 | \$1,149,386 | \$1,665,418 | \$1,665,418 | \$1,682,002 | \$16,584 |
| Total Funding | \$12,068,460 | \$12,345,472 | \$13,858,098 | \$14,100,954 | \$14,228,176 | \$127,222 |
| Administrative | 32 | 34 | 43 | 43 | 43 | 0 |
| Financial Accountability & Control | 16 | 16 | 17 | 17 | 17 | 0 |
| Debt Management | 10 | 10 | 10 | 10 | 10 | 0 |
| Investment Management | 4 | 4 | 4 | 4 | 4 | 0 |
| Total Positions | 62 | 64 | 74 | 74 | 74 | 0 |



Categorical Expenditures Examples of Categories

Departments expend funding in the five major categories listed below.

Personal Services

- Salaries Regular, overtime, and termination pay for Classified and Unclassified personnel.
- Other Compensation Wages, student labor, compensation for board members and/or board of trustees, evening instruction, university instructors, etc.
- Related Benefits Retirement contributions, post-retirement contributions/benefits, FICA tax, Medicare tax, group insurance contributions, compensated absences, other related benefits, taxable fringe benefits, etc.

Total Operating Expenses

- Travel In-state and Out-of-state, including meal reimbursement.
- Operating Services Advertising, printing, insurance, maintenance, rentals, data processing, internet costs, dues and subscriptions, mail delivery, telephones, data lines, vehicle tracking and telematics, utilities, depreciation, amortization, banking services, credit card fees, etc.
- Supplies office supplies and equipment, computers, clothing and uniforms, medical, pharmaceutical, food, automotive, repair and maintenance, software, etc.

Professional Services - Accounting, auditing, management consulting, engineering, architectural, legal, medical and dental, veterinary, information technology, etc.

Total Other Charges

- Other Charges Aid to school boards, local government, etc.; public assistance; miscellaneous charges; judgments, fines, and penalties; interest on judgments; punitive/compensatory damages; OC personal services, operating expenses, professional services; contract attorney expenses; recoupments; furlough; contractual services; interest expense; claim payments; commercial group insurance; reinsurance; loans issued; disbursements; etc.
- Debt Service Principal, interest, related charges, reserve requirement, amortization, and bond premiums.
- Interagency Transfer Line-Item Expenditure Any expenses paid for with Interagency Transfers from commodities and services to equipment.

Acquisitions and Major Repairs

- Acquisitions Land; buildings; automobiles; aircraft; accessories; equipment; software; hardware; farm and heavy equipment; boats; capital outlay expenditures; construction; etc.
- Major Repairs Land improvement; buildings; automotive; grounds; boats; aircraft; movable equipment; farm equipment; medical; office; library; education; recreation; communication; other equipment; pollution remediation; etc.

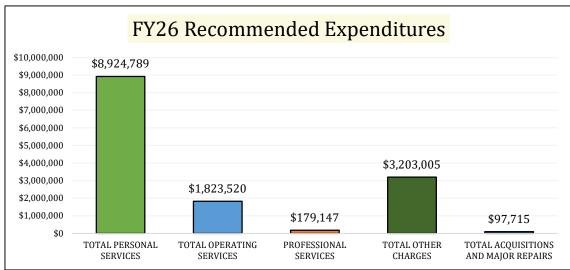


04-147 — Department of the Treasury Categorical Expenditures at FY26 Recommended

The largest expenditure category in the Treasury for FY26 Recommended is Personal Services at 63 percent of the budget.

Within this category, Salaries make up 65 percent of expenditures, while Related Benefits contributes 30 percent.

Total Other Charges, which makes up 23 percent of expenditures, houses payments such as trust fund hosting costs, central banking fees, investment management costs, population estimates and other data services.



| Categorical Expenditures | FY24 Actual | FY25 Enacted | FY25 EOB as of 12/01/24 | FY26 Recommended | Difference FY245EOB vs. FY26 REC |
|----------------------------|--------------|--------------|----------------------------|---------------------|--|
| Salaries | \$4,802,317 | \$5,421,758 | \$5,421,758 | \$5,799,561 | \$377,803 |
| Other Compensation | \$450,048 | \$562,918 | \$562,918 | \$412,918 | (\$150,000) |
| Related Benefits | \$2,587,804 | \$2,581,292 | \$2,581,292 | \$2,712,310 | \$131,018 |
| TOTAL PERSONAL SERVICES | \$7,840,169 | \$8,565,968 | \$8,565,968 | \$8,924,789 | \$358,821 |
| Travel | \$27,122 | \$103,389 | \$103,389 | \$103,389 | \$0 |
| Operating Services | \$1,327,688 | \$1,662,759 | \$1,662,759 | \$1,662,759 | \$0 |
| Supplies | \$39,436 | \$57,372 | \$57,372 | \$57,372 | <i>\$0</i> |
| TOTAL OPERATING EXPENSES | \$1,394,247 | \$1,823,520 | \$1,823,520 | \$1,823,520 | \$0 |
| PROFESSIONAL SERVICES | \$164,373 | \$179,147 | \$179,147 | \$179,147 | \$0 |
| Other Charges | \$2,459,503 | \$2,396,381 | \$2,639,237 | \$2,396,381 | (\$242,856) |
| Debt Service | \$0 | \$0 | \$0 | \$0 | \$0 |
| Interagency Transfers | \$480,757 | \$795,367 | \$795,367 | \$806,624 | \$11,257 |
| TOTAL OTHER CHARGES | \$2,940,260 | \$3,191,748 | \$3,434,604 | \$3,203,005 | (\$231,599) |
| Acquisitions | \$6,423 | \$97,715 | \$97,715 | \$97,715 | \$0 |
| Major Repairs | \$0 | \$0 | \$0 | \$0 | \$0 |
| TOTAL ACQ. & MAJOR REPAIRS | \$6,423 | \$97,715 | \$97,715 | \$97,715 | \$0 |
| TOTAL EXPENDITURES | \$12,345,472 | \$13,858,098 | \$14,100,954 | \$14,228,176 | \$127,222 |



04-147 — Department of the Treasury Categorical Expenditures at FY26 Recommended

Professional Services

| Amount | Description | | | |
|-----------|--|--|--|--|
| \$150,000 | Custody Account Services | | | |
| \$14,374 | Attend and Transcribe State Bond Commission Meetings | | | |
| \$9,037 | Legal Services | | | |
| | | | | |
| \$5,500 | Louisiana Educational Quality Trust Fund (LEQTF) Annual Report | | | |
| \$236 | Interpreting services | | | |
| \$179,147 | Total Professional Services | | | |

Other Charges

| Amount | Description |
|---|--|
| \$1,406,900 | Central Banking Services |
| \$249,916 | Millennium Trust Fund Investment Management |
| \$180,000 | Bloomberg on-line investment market data services |
| \$179,703 | Louisiana Educational Quality Trust Fund (LEQTF) Investment Management |
| \$120,000 | The cost associated with the department running and maintaining data software for public school board databases due to the passage of Act 370 of 2023 RS. These databases post financial reports and contract information that are made available on the school board websites |
| \$114,000 | Broadridge hosting fees and collateral pricing |
| \$100,000 | Trust Funds custodial services |
| \$22,000 | Investment collateral pricing service |
| \$19,640 Medicaid Trust Fund for the Elderly Investment Managem | |
| \$3,260 | LaCap Federal Credit Union for Unclaimed Property |
| \$962 | Tuition Reimbursement |
| \$2,396,381 | Total Other Charges |

Interagency Transfers Expenses

| Amount | Description | | | |
|-----------|--|--|--|--|
| \$227,224 | Office of Finance and Support Services | | | |
| \$170,898 | Maintenance in State-owned Buildings | | | |
| \$158,629 | Telecommunication Services | | | |
| \$70,315 | Office of Risk Management (ORM) Premiums | | | |
| \$48,386 | State Mail | | | |
| \$45,332 | Capitol Park Security Fees | | | |
| \$26,947 | Civil Service Fees | | | |
| \$26,172 | Legislative Auditor Fees | | | |
| \$19,664 | Office of Technology Services (OTS) Fees | | | |
| \$9,330 | Office of State Procurement (OSP) Fees | | | |
| \$3,727 | Uniform Payroll System (UPS) Fees | | | |
| \$806,624 | Total IAT Expense | | | |

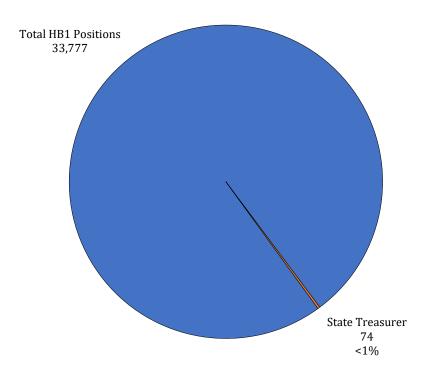
Acquisitions & Major Repairs

| Amount | nt Description | | | | | | |
|-----------|--|--|--|--|--|--|--|
| \$94,600 | Funding for the replacement of computers and software / | | | | | | |
| Ψ > 1,000 | hardware licensing | | | | | | |
| | Funding to update computer hardware and software used for | | | | | | |
| \$3,115 | treasury investment portfolios, general ledgers and supporting | | | | | | |
| | work papers | | | | | | |
| \$97,715 | Total Acquisitions & Major Repairs | | | | | | |

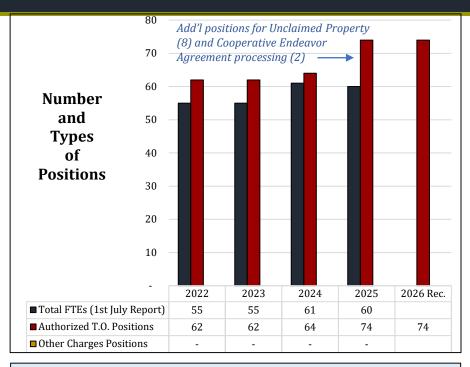


FTEs, Authorized T.O., and Other Charges Positions

FY26 Department Positions as a portion of FY26 Recommended HB1 Authorized Positions



FY25 number of funded, but not filled, positions as of December 30, 2024 = 10



The full-time equivalent or **FTE** definition refers to the number of hours considered full-time. For example, if an agency considers 40 hours full time, and there are two employees working 20 hours per week, those two employees would be 1.0 FTE.

Authorized Positions are those referred to in the Table of Organization (or T.O.) for each department. This count includes only those positions paid for from the Salaries expenditure category for the organization units and agencies included in each department's appropriation. This excludes positions paid for from other expenditure categories, such as wages or per diem.

Other Charges positions are authorized under R.S. 39:2(5)(b) ...

(5)(b) "Authorized other charges positions" means the number of positions in an appropriation bill to be funded by the other charges continuing category of the accounting system for the state. The number may be adjusted during a fiscal year in accordance with law.

- [Act 377 of 2013 by Rep. Burrell]
- Positions coded in the Other Charges expenditure category
- These positions are usually associated with federal grants



Related Employment Information

Salaries and Related Benefits for the Positions are listed below in Chart 1. In Chart 2, benefits are broken out to show the portion paid for active versus retired employees. This is where payments for the Unfunded Accrued Liability (UAL) can be found.

| 1. | Personal Services | 2023 Actual | 2024 Actual | 2025 Enacted | 2026 Recommended | |
|----|----------------------------|----------------|----------------|-----------------|---------------------|--|
| | Salaries | \$4,982,972 | \$4,802,317 | \$5,421,758 | \$5,799,561 | |
| | Other Compensation | \$421,276 | \$450,048 | \$562,918 | \$412,918 | |
| | Related Benefits | \$2,627,252 | \$2,587,804 | \$2,581,292 | \$2,712,310 | |
| | Total Personal Services | \$8,031,500 | \$7,840,169 | \$8,565,968 | \$8,924,789 | |

| Related Benefits FY26 Recommended | Total Funding | % |
|-----------------------------------|-------------------|-------------|
| Total Related Benefits | \$2,712,310 | |
| UAL payments | \$1,273,724 | 47% |
| Retiree Health Benefits | \$311,827 | |
| Remaining Benefits* | \$1,126,759 | |
| Means of Finance | General Fund = 1% | Other = 99% |

^{*} Remaining Benefits include employer contribution to authorized positions' retirement, health, Medicare, FICA, Emoluments etc. The authorized positions include authorized T.O. positions and authorized other charges positions, both filled and vacant.

Other Charges Benefits \$0

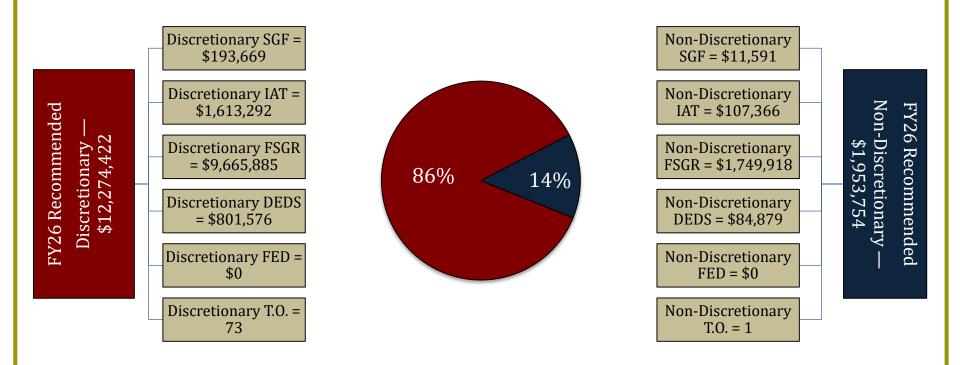
Average T.O. Salary = \$76,536

Examples of Other Compensation include pay for WAE employees, part-time employees, student workers, etc.

| Department Demographics | Total | % |
|-------------------------------------|-------|----|
| Gender | | |
| Female | 52 | 65 |
| Male | 28 | 35 |
| Race/Ethnicity | | |
| White | 59 | 74 |
| Black | 19 | 24 |
| Asian | 2 | 2 |
| Indian | 0 | 0 |
| Hawaiian/Pacific | 0 | 0 |
| Declined to State | 0 | 0 |
| Eligible to Retire within 1 year | 10 | 13 |



04-147 — Department of the Treasury FY26 Discretionary/Non-Discretionary Comparison



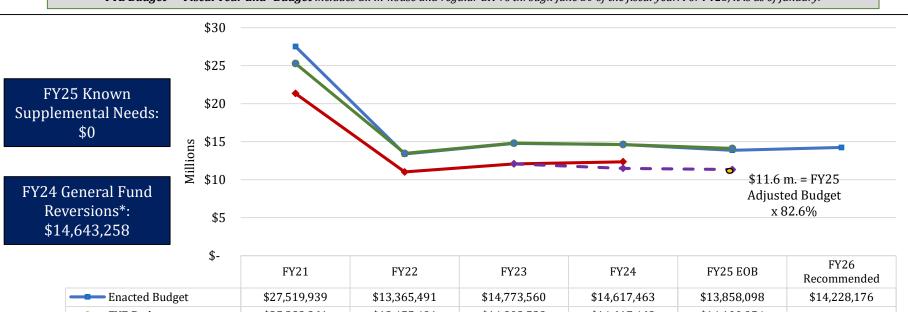
| Total Discretionary Funding by Program | | | | | | | |
|--|----|------------|------|--|--|--|--|
| Administrative | \$ | 5,683,841 | 46% | | | | |
| Financial Accountability and Control | \$ | 3,666,772 | 30% | | | | |
| Debt Management | \$ | 1,390,154 | 11% | | | | |
| Investment Management | \$ | 1,533,655 | 12% | | | | |
| Total Discretionary | \$ | 12,274,422 | 100% | | | | |

| Total Non-Discretionary Funding by Type | | | | | | | | |
|---|----|-----------|------|--|--|--|--|--|
| UAL Obligation | \$ | 1,273,724 | 65% | | | | | |
| Retirees' Group Insurance | \$ | 311,827 | 16% | | | | | |
| Salary/Rel Benefits of State Treasurer | \$ | 171,133 | 9% | | | | | |
| Maintentance in State-owned Buildings | \$ | 170,898 | 9% | | | | | |
| Legislative Auditor Fees | \$ | 26,172 | 1% | | | | | |
| Total Non-Discretionary | \$ | 1,953,754 | 100% | | | | | |



04-147 — Department of the Treasury Enacted & FYE Budget vs. Actual Expenditures FY21 to FY24

FYE Budget = "Fiscal Year End" Budget includes all in-house and regular BA-7s through June 30 of the fiscal year. For FY25, it is as of January.



| \$ - | FY21 | FY22 | FY23 | FY24 | FY25 EOB | FY26 Recommended |
|---------------------------------|--------------|--------------|--------------|--------------|--------------|---------------------|
| Enacted Budget | \$27,519,939 | \$13,365,491 | \$14,773,560 | \$14,617,463 | \$13,858,098 | \$14,228,176 |
| FYE Budget | \$25,283,361 | \$13,455,491 | \$14,802,528 | \$14,617,463 | \$14,100,954 | |
| Actual Expenditures | \$21,334,364 | \$11,009,510 | \$12,068,461 | \$12,345,472 | | |
| → FY25 Expenditure Trend | | | \$12,068,461 | \$11,485,447 | \$11,328,368 | |

| Monthly Budget Activity | | | | | | | | | |
|-------------------------|-------------------------|------------|--------------------------------|-----------|-------------------------------|------------|--------------------------------|--|--|
| | FY25 Adjusted Budget | | FY25 Aggregate Expenditures | | Remaining Budget Authority | | Percent Expended To Date | | |
| Jul-24 | \$ | 13,858,098 | \$ | 641,857 | \$ | 13,216,241 | 4.6% | | |
| Aug-24 | \$ | 14,132,106 | \$ | 1,480,617 | \$ | 12,651,489 | 10.5% | | |
| Sep-24 | \$ | 14,132,106 | \$ | 2,456,097 | \$ | 11,676,009 | 17.4% | | |
| Oct-24 | \$ | 14,100,954 | \$ | 3,606,764 | \$ | 10,494,190 | 25.6% | | |
| Nov-24 | \$ | 14,100,954 | \$ | 4,468,283 | \$ | 9,632,671 | 31.7% | | |
| Dec-24 | \$ | 14,100,954 | \$ | 5,300,782 | \$ | 8,800,172 | 37.6% | | |
| Jan-25 | \$ | 14,100,954 | \$ | 6,608,215 | \$ | 7,492,739 | 46.9% | | |

| Monthly Budget Activity | | | | | | | | | |
|---|----|------------------------|----|-------------------------------|----|-----------------------------|--------------------------------|--|--|
| | F | Y25 Adjusted Budget | | Y25 Aggregate Expenditures | Re | maining Budget Authority | Percent Expended To Date | | |
| (Trend based on average monthly expenditures to date) | | | | | | | | | |
| Feb-25 | \$ | 14,100,954 | \$ | 7,552,245 | \$ | 6,548,709 | 53.6% | | |
| Mar-25 | \$ | 14,100,954 | \$ | 8,496,276 | \$ | 5,604,678 | 60.3% | | |
| Apr-25 | \$ | 14,100,954 | \$ | 9,440,307 | \$ | 4,660,647 | 66.9% | | |
| May-25 | \$ | 14,100,954 | \$ | 10,384,337 | \$ | 3,716,617 | 73.6% | | |
| Jun-25 | \$ | 14,100,954 | \$ | 11,328,368 | \$ | 2,772,586 | 80.3% | | |

Historical Year End Average

^{82.6%}

^{*} Figure includes \$232,710 of state general fund and \$14,410,548 of fees & self-generated revenues reverted back to the state general fund at FYE.